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December 22, 2011

Ms. Debra A. Carr Director Division of Policy, Planning and Program Development Office of Federal Contract Compliance Programs Room C-3325 U.S. Department of Labor 200 Constitution Avenue, NW Washington, DC 20210

## **Re:** Request for extension of comment period on proposed rule pertaining to Affirmative Action and Nondiscrimination Obligations of Contractors and Subcontractors Regarding Individuals with Disabilities (*RIN 1250-AA02*)

Dear Ms. Carr:

The Associated General Contractors of America (AGC) requests an extension of the public comment period, for an additional 60 days, on the Office of Federal Contract Compliance Program's (OFCCP) proposed rule pertaining to the affirmative action and nondiscrimination obligations of contractors and subcontractors regarding individuals with disabilities as published in the *Federal Register* on December 9, 2011.

AGC is among the oldest and largest of the nationwide trade associations in the construction industry representing more than 32,000 firms in nearly 100 chapters throughout the United States. Among the association's members are approximately 7,000 of the nation's leading general contractors, more than 12,000 specialty contractors, and more than 13,000 material suppliers and service providers to the construction industry. These firms, both union and open shop, engage in the construction of buildings, shopping centers, factories, industrial facilities, warehouses, highways, bridges, tunnels, airports, water works facilities, waste treatment facilities, dams, water conservation projects, defense facilities, multi-family housing projects, municipal utilities and other improvements to real property. Many of these firms regularly perform construction services for government agencies under contracts covered by the laws administered by the OFCCP. Most are small and closely held businesses.

The proposed rule would be used by OFCCP to increase the affirmative action obligations of covered federal contractors and their subcontractors by detailing specific actions a contractor must take to satisfy its obligations regarding individuals with disabilities. The proposed rule will also increase the contractor's data collection obligations, and establish a utilization goal for

individuals with disabilities. The changes are significant and complex, and as a result, if implemented, the proposed rule will impact all stages of federal contracting for construction employers and will have a substantial impact on the construction industry as a whole.

Of particular importance to the construction industry is the proposal that contractors will be required to meet a national utilization goal of 7% for each job category; collect and maintain additional data regarding referrals, applicants and hires; offer applicants to self-identify as having a disability both pre- and post-offer; perform and document annual reviews listing physical and mental job qualifications for all job openings; and provide an explanation as to why each requirement is related to the job to which it corresponds. These are just a few of the areas in the proposal that pose a significant importance to the construction industry, yet these changes alone are complicated enough to warrant an extension of the comment period.

OFCCP is requesting comments on the proposed rule from the contractor community; however, this regulatory initiative is being introduced at a time when many in the contractor community are not available. While we appreciate OFCCP's efforts to calculate the time and expense associated with complying with the requirements of this proposed rule, AGC would like the opportunity to reach out to its members regarding the actual time it takes to perform such tasks and the costs associated with performance. Many companies are short-staffed due to vacations and travel plans, and/or closed for the holidays through the end of the year. Those who are most likely to be responsible for compliance with a rule of this nature are focused heavily on coordinating health insurance benefits for employees as we are in the midst of open-enrollment season, and immediately after the first of the year, the construction recruiting season jumps into full swing. As a result, it will be extremely difficult for AGC to get meaningful feedback from its members before the February 7 deadline.

In light of the many important issues addressed by the proposal and the economic interests at stake, and if OFCCP is sincerely interested in receiving meaningful comments and data regarding this proposed rule, it is imperative that OFCCP allow all interested parties time to provide thoughtful comments. AGC therefore requests that the comment period be extended by 60 days.

Sincerely,

Januka C. Carter

Tamika C. Carter Director, Construction HR